# Tourism and Responsibility

Perspectives from Latin America and the Caribbean

Martin Mowforth, Clive Charlton and Ian Munt

## **Tourism and Responsibility**

New forms of tourism emerging in the last thirty years initially focused on nature and ecotourism, and the word 'sustainability' signalled a shift towards acknowledgement of the social dimension of new forms of tourism. The term 'sustainable tourism' has guided the implication that sustainability can be achieved, which may have led to the unfortunate belief that sustainable tourism is impact-free. The term 'responsible tourism' is now gaining popularity in part because it implies that all tourisms have impacts. This book discusses the responsibility, or otherwise, of tourism activities in Latin America and the Caribbean. It considers issues such as the reduction of poverty through tourism and the conflict between increasing volumes of air travel spent in our continuing search for pleasure and the resulting contribution to global warming.

Two major themes run through all the chapters: power and development. The authors believe that tourism can be adequately assessed only through a consideration of how it fits into the structure of power. It is also argued that tourism cannot be analysed without a consideration of its impacts on and links with development. This relationship between tourism, responsibility, power and development is explored in chapters covering both the macro level of responsibility (international politics and tourism) and the micro level of responsibility (local politics, poverty and tourism). The issues around the environmental impacts of tourism, indigenous peoples and tourism, urban tourism and sexual exploitation through tourism are also explored in detail. The authors look at methods of practising tourism responsibly or irresponsibly at the personal, company, national and international levels. The questions and dilemmas of 'placing' responsibility in the tourism industry are examined throughout the book.

The book illustrates all these themes and issues as widely as possible with examples and case studies from throughout the subcontinent, some documented nowhere else in the literature on tourism, and, where appropriate carries the voices of the local people involved. The book will be of importance to students and academics and to the work of practitioners of development and tourism-related projects run by both governmental and non-governmental aid and development agencies.

**Martin Mowforth** is a part-time lecturer in the School of Geography at the University of Plymouth where his work focuses on issues of environment, development, sustainability, natural disasters and tourism. He has been and still is an occasional development worker in the region of Central America.

**Clive Charlton** is a principal lecturer in the School of Geography at the University of Plymouth with a long-standing teaching and research interest in Latin America (especially Mexico). His work focuses on issues of environment, transport, tourism and development.

**Ian Munt** is an independent urban development consultant and has worked on projects with UN agencies, bilateral donors and non-governmental organisations in Central America, Africa, Asia and the Pacific, and Europe.

## **Tourism and Responsibility**

Perspectives from Latin America and the Caribbean

Martin Mowforth, Clive Charlton and Ian Munt



First published 2008

by Routledge

2 Park Square, Milton Park, Abingdon, Oxon 0X14 4RN

Simultaneously published in the USA and Canada

by Routledge 270 Madison Ave, New York, NY 10016

This edition published in the Taylor & Francis e-Library, 2007.

"To purchase your own copy of this or any of Taylor & Francis or Routledge's collection of thousands of eBooks please go to www.eBookstore.tandf.co.uk."

Routledge is an imprint of the Taylor & Francis Group, an informa business

© 2008 Martin Mowforth, Clive Charlton and Ian Munt

All rights reserved. No part of this book may be reprinted or reproduced or utilised in any form or by any electronic, mechanical, or other means, now known or hereafter invented, including photocopying and recording, or in any information storage or retrieval system, without permission in writing from the publishers.

British Library Cataloguing in Publication Data

A catalogue record for this book is available from the British Library

Library of Congress Cataloging in Publication Data

Tourism and responsibility : perspectives from Latin America and the Caribbean / by Martin Mowforth, Clive Charlton, and Ian Munt.

p. cm.

Includes bibliographical references and index.

1. Tourism–Economic aspects–Latin America. 2. Tourism–Economic aspects–

Caribbean Area. 3. Tourism-Government policy-Latin America.

4. Tourism–Government policy–Caribbean Area. 5. Tourism–Environmental aspects–Latin America. 6. Tourism–Environmental aspects–Caribbean Area.

I. Charlton, Clive. II. Munt, Ian. III. Title.

I. Charlton, Clive. II. Munt, Ian. III. G155.L3M69 2007

338.4'7918—dc22

2007013327

ISBN 0-203-93440-7 Master e-book ISBN

ISBN10: 0-415-42364-3 (hbk) ISBN10: 0-415-42366-X (pbk)

ISBN10: 0-203-93440-7 (ebk)

ISBN13: 978-0-415-42364-9 (hbk)

ISBN13: 978-0-415-42366-3 (pbk)

ISBN13: 978-0-203-93440-1 (ebk)

## **Contents**

	List of tables, boxes and figures Foreword Acknowledgements	vi ix x
1	Introduction	1
2	Global politics, power and play: the macro level of responsibility	10
3	Local politics, poverty and tourism: the micro level of responsibility	53
4	Tourism and the environment: eco by name, eco by nature?	101
5	Indigenous peoples and tourism in Latin America and the Caribbean	137
5	Urban tourism: the heart of darkness?	171
7	Sexual exploitation through tourism	195
3	Power and responsibility in tourism: know your place	224
	Appendix Websites related to travel and tourism	231
	Bibliography Index	23 <sup>2</sup> 236

## Tables, boxes and figures

les	
International tourist arrivals to the Caribbean, Central America	
and South America	4
The UN's Millennium Development Goals	18
Poverty indicators for selected LAC countries	55
Pro-poor tourism	59
Pretty's typology of participation	78
Prevalence of ecotourism in Latin America and the Caribbean	
– a rough guide?	111
	203
	203
· · · · · · · · · · · · · · · · · · ·	
LAC countries	215
es	
The Plan Puebla-Panamá (PPP)	23
Policies and conditions associated with structural adjustment	
programmes/Poverty Reduction Strategy Papers	26
TUI's Diving Guidelines for Bonaire and Curação	39
Extracts from Exodus's Responsible Tourism Policy	42
Tropic Ecological Adventures, Ecuador	61
St Lucia Heritage Tourism Programme	62
Tourism-related land conflicts in the Lower Lempa valley,	
El Salvador	64
· · · · · · · · · · · · · · · · · · ·	69
·	73
•	80
· · · · · · · · · · · · · · · · · · ·	
sustainable tourism	109
	International tourist arrivals to the Caribbean, Central America and South America The UN's Millennium Development Goals Poverty indicators for selected LAC countries Pro-poor tourism Pretty's typology of participation Prevalence of ecotourism in Latin America and the Caribbean – a rough guide? An estimate of the annual number of sex tourists to LAC countries An estimate of the annual commercial value of sex tourism Estimated number of people living with HIV/AIDS at end 2005, and estimated number of deaths due to AIDS during 2005, LAC countries  The Plan Puebla-Panamá (PPP) Policies and conditions associated with structural adjustment programmes/Poverty Reduction Strategy Papers TUI's Diving Guidelines for Bonaire and Curaçao Extracts from Exodus's Responsible Tourism Policy Tropic Ecological Adventures, Ecuador St Lucia Heritage Tourism Programme Tourism-related land conflicts in the Lower Lempa valley,

#### viii Tables, boxes and figures

4.2	Costa Rica's Certification for Sustainable Tourism (CST)	114
4.3	The Monarch butterfly in Mexico	124
4.4	Carrying capacity and conservation of the Galápagos Islands	126
4.5	Colombian coffee tours	131
4.6	Mountain biking in Mexico	132
5.1	Selected articles of the Kuna Statute on tourism in Kuna Yala	155
6.1	Dwek on favela tours	188
6.2	Tourist guesthouses in Rio's shantytowns	190
7.1	Central American children's route into sex tourism	204
7.2	Tourism and sex in Ciudad Juárez	206
7.3	Evidence of sexual health problems	211
7.4	WTO/OMT requests to governments regarding sex tourism	216
7.5	WTO/OMT appeals to the travel trade regarding sex tourism	217
7.6	Extracts from TUI Nordic's hotel contract	219
Figu	ires	
1.1	Tourist arrivals to and migrants from LAC countries	6
2.1	History repeats itself	15
2.2	All-inclusives and the local environment	25
2.3	Globalisation and the tourism industry	30
3.1	Poverty and tourism	58
3.2	Hotel Moka, Las Terrazas, Cuba	81
3.3	Trickle-down theory explained	84
3.4	Marina Puesta Del Sol, Nicaragua	86
3.5	Conflicts over water resources in Guanacaste, Costa Rica	91
4.1	Certificate of greenwash	116
4.2	Carbon budget calculations for selected short, medium and	
	long haul flights	119
5.1		
3.1	Indian graffiti in Puyo, Ecuador	140

#### **Foreword**

Q: 'What's the difference between ecotourism and mainstream tourism?' asked the tourist.

A: 'About 20 per cent' answered the tour operator – referring of course to his profits, but showing no recognition of the need for responsibility towards the environment, society, culture or community.

So perhaps when Norbert Suchanek suggested in the German-language *Sustainable Travel* magazine that 'Ecotourism is dead . . .', he captured the mood of all those 1990s ecotourism enthusiasts and promoters who came to realise that their 'eco-' prefix needed either to be recaptured or replaced. And so, towards the end of last century's last decade and more recently, the new forms of the tourism industry reinvented themselves with new labels: community-based tourism, pro-poor tourism and responsible tourism being foremost among them.

For the purposes of this book, we have chosen the term 'responsibility' and its association with the tourism industry as a central theme owing to its generic nature and the fact that it does not restrict our coverage of the many not-so-new forms of tourism. In fact, this is an issues-based book whose underlying theme of responsibility – individual, governmental and international – lies at the heart of philosophy, as Socrates and many others have made clear. But we do not delve deeply into philosophy – we are neither qualified nor able to do so. Instead, our examination of human responsibility is made through the prism of the tourism industry, and in reality our analysis is more of a series of illustrations rather than a philosophical treatise.

We would like to have chosen many other issues associated with the tourism industry, but for a variety of reasons and restrictions our coverage has to be limited. Through the few issues that we have examined, however, it has become clear to us that the underlying theme of responsibility is reflected through all forms of the industry and in myriad ways.

As an issues-based book, it is not designed to be replete with examples of good practice of responsible tourism that either gives the impression that tourism is a wholly beneficial activity or serves as a manual of how to practise tourism 'correctly'. Rather, it is intended as a discussion of responsibility in tourism, which of course implies that coverage has to extend to the other face of the issue, namely *ir* responsibility.

Along with the underlying theme of responsibility, two sub-themes, power and development, run through all the chapters. It is a leitmotif of the work that tourism can be properly assessed only through a consideration of how tourism activities fit into the structure of power and privilege. We also argue that tourism is a development issue which impacts on the region in very specific ways – for instance through indigenous cultures, the environment and the phenomenon of sex tourism. These specific issues, and others, are covered in this book and our treatment of the field of study is an interdisciplinary one. A clear understanding of the tourism process and its relationship to development and power can be achieved only through an interdisciplinary approach which touches on environmentalism, socio-cultural studies, human geography, economics, politics and development studies.

The scope is obviously vast, but each chapter is intended as a picture painted with broad brushstrokes rather than many facts, details and panoramic knowledge. Details of some of the case studies spring from primary research conducted by the authors, but others draw upon secondary sources for their basic material. In all cases, they are taken from actual projects within the region and as far as possible they carry the voices and perspectives of the local people involved. Having read too many reports and conclusions drawn from the perspective of First World consultants and investors which make no reference to and show no understanding of the perspectives of local people affected by the industry and its developments, we believe that all future analyses of tourism and of development must take account of the local view. By 'taking account of', we mean something more than simply listening to and then ignoring or forgetting – see Chapter 3 on the meaning of participation.

We began this Foreword with a question. We now end with a series of questions which refer to the notion of responsibility in the activity and industry of tourism. The questions have been adapted from a series of questions which referred to ecotourism and which we first asked in the early 1990s. They are: Does the notion of responsibility in tourism offer the industry an environmentally and economically sustainable future? Or is it likely that, like ecotourism, it will turn out to be a morally and economically corrupt ideal? Will it, like ecotourism, become another vehicle for ecological colonialism fired by the environmental and moral frenzy of Western urban dwellers?

We believe the answers have become clear in a way that explains the devaluation of the term 'ecotourism' in the last fifteen years. To the modified questions relating to responsibility that we have posed here, we do not offer any answers. We simply believe that it is significant that these questions are now being asked. And we hope that all our readers will continually ask themselves these questions as they make their analyses of events, projects, activities and developments in the field of tourism studies.

Martin Mowforth Clive Charlton Ian Munt February 2007

### Acknowledgements

We should like to acknowledge the work of and express our gratitude to all who have allowed us to draw on their material. Specifically, we acknowledge the permissions granted by the following persons and organisations to use extracts from their work: Paul Fitzgerald (Polyp, the cartoonist) for Figures 3.1 and 3.3; the Overseas Development Institute in the persons of Caroline Ashley, Dilys Roe, Harold Goodwin and Charlotte Boyd for reproduction of Table 3.2, Box 3.1 and Box 3.2; Geoff Herzog and Voices on the Border (El Salvador) for the material in Box 3.3; the Birmingham Action for Central America group in the persons of Tim Hollins and Maureen Russell for the material in Box 3.4; Cristoph Burkard and the community of Finca Sonador for the material in Box 3.5 and other material in Chapter 3; Prof. Jules Pretty of the University of Essex for Table 3.3; the cartoonist Arcadio and the *Tico Times* (Costa Rica) for Figure 3.5; Tourism Concern for Figure 4.1; and Dr Ben Matthews for Figure 4.2 and material from the Choose Climate website.

There are two contributors to the book who are not acknowledged as authors although they have contributed significant sections to the book. They are Sarah Irving for the section on the 'Los Micos Beach and Golf Resort, Honduras' in Chapter 3 and Deborah Dwek, who provided much of the material for the section on 'Favela tourism' in Chapter 6. We are extremely grateful to both of them for their work. Additionally, we have referred at times to Polly Pattullo's work (especially in Chapter 3), and it should be mentioned that we have also consulted Polly at various times during the production of the manuscript. The work of David Atkinson on the Ché Guevara Trail in Bolivia, of Judy Bennett on the Kuna of Panama, and of Julie Bindel on women sex tourists has also been drawn upon, especially in Chapters 3, 5 and 7 respectively, and we are grateful to them. We thank Sidnei Peres, anthropologist at the Fluminense Federal University in Brazil, for the information he supplied for the section on 'The New Bosses of the Rio Negro', Pablo Ack, director of the Toledo Ecotourism Association (TEA) in Belize, for permission to use material on the TEA in Chapter 5, and William Schmidt for updates on the situation in the Toledo province of Belize.

We have drawn particularly on the work of and are grateful to Tourism Concern (based in London) – particularly the work of Mark Mann – and the Tourism Investigation & Monitoring Team, or TIM-Team (based in Bangkok) – especially

#### xii Acknowledgements

the work of Anita Pleumarom. Both organisations are constant sources of inspiration as well as information. We also express our thanks to a number of other organisations which include Survival International, AVERT, the World Tourism Organisation (Madrid), the Institute for Central American Studies (San José, Costa Rica), North American Congress on Latin America (NACLA, New York), Tearfund (UK), the International Porter Protection Group (IPPG), and Progressio (formerly the Catholic Institute for International Relations). Additionally it should be noted that the idea for the book first came from the Latin America Bureau in London.

The work of the Cartography Unit in the School of Geography at the University of Plymouth deserves special mention for its professionalism and high quality. We are particularly grateful to the Unit's staff, Brian Rogers, Tim Absalom and Jamie Quinn – Jamie was responsible for producing the majority of the Figures and Tables in the book. At Routledge, Andrew Mould and Jennifer Page have been very encouraging and we are grateful to them for their patient assistance and in particular for accepting and gaining approval for the book.

June, Ruth and Diana deserve our utmost gratitude for their forbearance, encouragement and patience.

Every effort has been made to contact copyright holders for their permission to reprint material in this book. The publishers would be grateful to hear from any copyright holder who is not acknowledged and will undertake to rectify any errors or omissions in future issues of this book.